

# In the United States Court of Federal Claims

## OFFICE OF SPECIAL MASTERS

Filed: January 31, 2025

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BARBARA CERASUOLO,

Petitioner,

v.

SECRETARY OF HEALTH  
AND HUMAN SERVICES,

Respondent.

\* \* \* \* \*

\* No. 20-1268V  
\* Special Master Young  
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*James M. Merrigan*, Rawson, Merrigan & Litner, LLP, Boston, MA, for Petitioner;  
*Catherine Elizabeth Stolar*, United States Department of Justice, Washington, DC, for  
Respondent.

### **DECISION AWARDING ATTORNEYS' FEES AND COSTS<sup>1</sup>**

On September 24, 2020, Barbara Cerasuolo ("Petitioner") filed a petition for compensation pursuant to the National Vaccine Injury Compensation Program. 42 U.S.C. § 300aa-10 to -34 (2018)<sup>2</sup> (the "Vaccine Act" or "Program"). Petitioner alleged that an influenza ("flu") vaccine and a pneumococcal conjugate vaccine administered on September 25, 2017, caused her to suffer from "a shoulder injury that falls within the 'Vaccine Injury Table' and is compensable." Pet. at 1, ECF No. 1. On August 1, 2022, Petitioner filed an amended petition alleging that her pneumococcal conjugate vaccination caused her to suffer from cellulitis. Am. Pet. at 1, ECF No. 28. On May 31, 2023, the parties filed a proffer, which I adopted as my decision awarding compensation on June 26, 2023. (ECF No. 38).

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<sup>1</sup> Because this Decision contains a reasoned explanation for the action taken in this case, it must be made publicly accessible and will be posted on the United States Court of Federal Claims' website, and/or at <https://www.govinfo.gov/app/collection/uscourts/national/cofc>, in accordance with the E-Government Act of 2002. 44 U.S.C. § 3501 note (2018) (Federal Management and Promotion of Electronic Government Services). **This means the Decision will be available to anyone with access to the internet.** In accordance with Vaccine Rule 18(b), Petitioner has 14 days to identify and move to redact medical or other information, the disclosure of which would constitute an unwarranted invasion of privacy. If, upon review, I agree that the identified material fits within this definition, I will redact such material from public access.

<sup>2</sup> National Childhood Vaccine Injury Act of 1986, Pub L. No. 99-660, 100 Stat. 3755.

Petitioner untimely filed her first motion for attorneys' fees and costs, which was subsequently stricken; however, petitioner was then granted leave to file another motion for attorneys' fees and costs out of time. On May 17, 2024, Petitioner filed a second motion for attorneys' fees and costs. Pet'r's Mot. for Final Attorneys' Fees and Costs [hereinafter "Pet'r's Mot. for AFC"], ECF No. 45. Petitioner requests total attorneys' fees and costs in the amount of \$13,113.68, representing \$12,205.50 in attorneys' fees and \$908.18 in attorneys' costs. Pet'r's Mot. for AFC at 1. Pursuant to General Order No. 9, Petitioner indicated that she has not personally incurred any costs in pursuit of her petition. Pet'r's Mot. for AFC, Ex. 3. Respondent responded to the motion on May 29, 2024, stating that Respondent "is satisfied that the statutory requirements for an award of attorneys' fees and costs are met in this case." Resp't's Resp. at 2, ECF No. 45. Petitioner did not file a reply. This matter is now ripe for consideration.

### **I. Reasonable Attorneys' Fees and Costs**

The Vaccine Act permits an award of "reasonable attorneys' fees" and "other costs." § 15(e)(1). If a petitioner succeeds on the merits of his or her claim, the award of attorneys' fees is automatic. *Id.*; see *Sebelius v. Cloer*, 133 S. Ct. 1886, 1891 (2013). However, a petitioner need not prevail on entitlement to receive a fee award as long as the petition was brought in "good faith" and there was a "reasonable basis" for the claim to proceed. § 15(e)(1). Here, because Petitioner was awarded compensation pursuant to a proffer, she is entitled to a final award of reasonable attorneys' fees and costs.

The Federal Circuit has approved the lodestar approach to determine reasonable attorneys' fees and costs under the Vaccine Act. *Avera v. Sec'y of Health & Human Servs.*, 515 F.3d 1343, 1348 (Fed. Cir. 2008). This is a two-step process. *Id.* First, a court determines an "initial estimate . . . by 'multiplying the number of hours reasonably expended on the litigation times a reasonable hourly rate.'" *Id.* at 1347–48 (quoting *Blum v. Stenson*, 465 U.S. 886, 888 (1984)). Second, the court may make an upward or downward departure from the initial calculation of the fee award based on specific findings. *Id.* at 1348.

It is "well within the special master's discretion" to determine the reasonableness of fees. *Saxton v. Sec'y of Health & Human Servs.*, 3 F.3d 1517, 1521–22 (Fed. Cir. 1993); see also *Hines v. Sec'y of Health & Human Servs.*, 22 Cl. Ct. 750, 753 (1991) ("[T]he reviewing court must grant the special master wide latitude in determining the reasonableness of both attorneys' fees and costs."). Applications for attorneys' fees must include contemporaneous and specific billing records that indicate the work performed and the number of hours spent on said work. See *Savin v. Sec'y of Health & Human Servs.*, 85 Fed. Cl. 313, 316–18 (2008). Such applications, however, should not include hours that are "excessive, redundant, or otherwise unnecessary." *Saxton*, 3 F.3d at 1521 (quoting *Hensley v. Eckerhart*, 461 U.S. 424, 434 (1983)).

Reasonable hourly rates are determined by looking at the "prevailing market rate" in the relevant community. See *Blum*, 465 U.S. at 895. The "prevailing market rate" is akin to the rate "in the community for similar services by lawyers of reasonably comparable skill, experience and reputation." *Id.* at 895, n.11. Petitioners bear the burden of providing adequate evidence to prove that the requested hourly rate is reasonable. *Id.*

### A. Hourly Rate

The decision in *McCulloch* provides a framework for consideration of appropriate ranges for attorneys' fees based upon the experience of the practicing attorney. *McCulloch v. Sec'y of Health & Human Servs.*, No. 09-293V, 2015 WL 5634323, at \*19 (Fed. Cl. Spec. Mstr. Sept. 1, 2015), *motion for recons. denied*, 2015 WL 6181910 (Fed. Cl. Spec. Mstr. Sept. 21, 2015). The Court has since updated the *McCulloch* rates, and the Attorneys' Forum Hourly Rate Fee Schedules can be accessed online.<sup>3</sup>

Petitioner requests the following rates for the work of his counsel: for Mr. James Merrigan, \$400.00 per hour for work performed in 2019, \$420.00 per hour for work performed in 2020, \$450.00 per hour for work performed in 2021, \$475.00 per hour for work performed in 2022, and \$525.00 per hour for work performed in 2023; for Mr. Chris Fletcher, \$225.00 per hour for time billed in 2018; and for Ms. Nicole Avitable, \$225.00 per hour for time billed in 2018 and 2019; and \$300.00 per hour for time billed in 2020. These rates require adjustment.

Mr. Merrigan was previously awarded the following rates for his work in the Vaccine Program: \$390 per hour for 2019; \$415 per hour for 2020; \$430 per hour for 2021; \$440 per hour for 2022; and \$475 per hour for 2023. *See Sexton v. Sec'y of Health & Human Servs.*, No. 19-1919V, 2022 WL 1863925 (Fed. Cl. Spec. Mstr. Apr. 14, 2022); *Finn v. Sec'y of Health & Human Servs.*, No. 20-1506V, 2024 WL 5002926 (Fed. Cl. Spec. Mstr. Nov. 4, 2024). I hereby reduce Mr. Merrigan's rates consistent with what he was previously awarded in the Vaccine Program. This results in a reduction of **\$360.00**.<sup>4</sup>

The requested rates for attorneys Mr. Fletcher and Ms. Avitable, as well as the rates requested for the paralegals, are reasonable and consistent with what has previously been awarded, and I find no reason to reduce these rates and award them herein.

### B. Reasonable Number of Hours

Attorneys' fees are awarded for the "number of hours reasonably expended on the litigation." *Avera*, 515 F.3d at 1348. Counsel should not include in their fee requests hours that are "excessive, redundant, or otherwise unnecessary." *Saxton*, 3 F.3d at 1521 (quoting *Hensley v. Eckerhart*, 461 U.S. 424, 434 (1983)).

Upon review, I find the overall hours billed to be reasonable. Counsel has provided sufficiently detailed descriptions for the tasks performed, and upon review, I do not find any of the billing entries to be unreasonable. Accordingly, Petitioner is entitled to final attorneys' fees in the amount of \$11,845.50.

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<sup>3</sup> The OSM Fee Schedules are available at <https://www.uscfc.uscourts.gov/osm-attorneys-forum-hourly-rate-fee-schedules>. The hourly rates contained within the schedules are updated from the decision in *McCulloch*, 2015 WL 5634323.

<sup>4</sup> This amount is calculated as: (\$400 - \$390 = \$10 x 1.60 hrs.) + (\$420 - \$415 = \$5 x 2.90 hrs.) + (\$450 - \$430 = \$20 x 5.80 hrs.) + (\$475 - \$440 = \$35 x 2.10 hrs.) + (\$525 - \$475 = \$50 x 2.80 hrs.) = \$360.00

### C. Costs

Like attorneys' fees, a request for reimbursement of attorneys' costs must be reasonable. *Perreira v. Sec'y of Health & Human Servs.*, 27 Fed. Cl. 29, 34 (Fed. Cl. 1992). Petitioner requests a total of \$908.18 in attorneys' costs. This amount is comprised of acquiring medical records. Pet'r's Mot. for AFC, Ex. 2. These costs have been supported with the necessary documentation and are reasonable. Accordingly, Petitioner is entitled to final attorneys' costs in the amount of \$908.18.

## II. Conclusion

In accordance with the Vaccine Act, 42 U.S.C. §15(e) (2018), I have reviewed the billing records and costs in this case and finds that Petitioner's request for fees and costs is reasonable. Based on the above analysis, I find that it is reasonable to compensate Petitioner and his counsel as follows:

Attorneys' Fees Requested	\$12,205.50
(Reduction to Fees)	(\$360.00)
<b>Total Attorneys' Fees Awarded</b>	<b>\$11,845.50</b>
Attorneys' Costs Requested	\$908.18
(Reduction to Costs)	-
<b>Total Attorneys' Costs Awarded</b>	<b>\$908.18</b>
<b>Total Attorneys' Fees and Costs</b>	<b>\$12,753.68</b>

**Accordingly, I award a lump sum in the amount of \$12,753.68, representing reimbursement for Petitioner's attorneys' fees and costs, to be paid through an ACH deposit to Petitioner's counsel's IOLTA account for prompt disbursement.**

In the absence of a motion for review filed pursuant to RCFC Appendix B, the clerk of the court is directed to enter judgment herewith.<sup>5</sup>

**IT IS SO ORDERED.**

s/Herbrina Sanders Young  
Herbrina Sanders Young  
Special Master

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<sup>5</sup> Pursuant to Vaccine Rule 11(a), entry of judgment can be expedited by the parties' joint filing of notice renouncing the right to seek review.